

Message Text

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TAGS: NATO, SENV

SUBJECT: CCMS: JAPANESE ASSOCIATION

REF: TOKYO 3144

1. DEPARTMENT APPRECIATES JAPANESE CONCERN (DESCRIBED IN REFTEL) WITH CCMS LINK TO NATO AND RESULTING JAPANESE FONOFF UNEASE AT PROSPECT OF JAPANESE PARTICIPATION IN ADDITIONAL CCMS ACTIVITIES. EMBASSY IS PROVIDED WITH FOLLOWING DEPARTMENT GUIDANCE TO USE WITH FONOFF CONCERNING FUTURE JAPANESE PARTICIPATION IN CCMS RELATED ACTIVITIES.

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2. DEPARTMENT CCMS OFFICER SCHOLLAERT PROMISED WATANABE THAT US WOULD PRESENT TO FONOFF A FORMULA FOR JAPANESE PARTICIPATION IN INTERNATIONAL PROJECTS ARISING OUT OF CCMS INITIATIVES WHICH WOULD ATTEMPT TO MEET FONOFF PROBLEMS EXPRESSED IN REFTL. FORMULA TENTATIVELY SUGGESTED TO KATSUNO BY SCHOLLAERT MARCH 6 DREW INITIAL AND UNOFFICIAL FAVORABLE REACTION. FORMULA WOULD LARGELY FOLLOW PRECEDENT OF EXPERIMENTAL SAFETY VEHICLE PROJECT PILOTTED BY US DOT WHICH HAS INCLUDED EXTENSIVE JAPANESE PARTICIPATION THROUGH A BILATERAL AGREEMENT WITH THE US. FONOFF (KATSUNO) STATED TO SCHOLLAERT AND EMBASSY SCIOFF THAT FONOFF IN GENERAL APPROVED OF MANNER

IN WHICH ESV CONFERENCE ARISING OUT OF CCMS ROAD SAFETY PILOT STUDY WAS CONDUCTED IN KYOTO IN JULY 1972, WITH SOLE EXCEPTION THAT CONFERENCE WAS LATER REFERRED TO IN REPORTS AT CCMS PLENARY AS A CCMS CONFERENCE. EMBASSY SHOULD EXPLAIN TO GOJ THAT REFERENCE WAS INADVERTENT MISTAKE WHICH WILL NOT RPT NOT OCCUR IN FUTURE. OTHER OBJECTIONS TO ASPECTS OF ESV PROJECT SUCH AS ANNEX TO MOU SIGNED ONLY BY MITI CAN AND WILL BE ACCOMMODATED BY US.

3. BASED ON ABOVE AND PAST HISTORY OF SUCCESSFUL JAPANESE PARTICIPATION IN AUTO PROJECTS ARISING OUT OF CCMS, REQUEST EMBASSY SUGGEST FOLLOWING MODALITY TO FONOFF AND LEAVE PAPER SET OUT BELOW IN THE HOPE THAT THIS WILL COVER FONOFF CONCERNS. IN ESSENCE, WHAT WE PROPOSE IS THAT JAPANESE PARTICIPATION IN SUCH PROJECTS ARISING OUT OF CCMS AS INTEREST THEM BE THROUGH THE MECHANISM OF A BILATERAL UNDERSTANDING BETWEEN JAPAN AND THE PILOT COUNTRY. IF THIS APPROACH DOES NOT MEET FONOFF CONCERNS, WE ARE PREPARED TO CONSIDER ANY OTHER REASONABLE FORMULA WHICH PERMITS JAPANESE CONTRIBUTIONS TO COOPERATIVE PROJECTS ARISING OUT OF CCMS WHILE CLEARLY INDICATING THAT GOJ IS NOT OFFICIALLY PARTICIPATING IN NATO PROGRAM OF CCMS AS SUCH.

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A. THE AGREEMENT OR UNDERSTANDING REGARDING GOJ COOPERATION OR ASSOCIATION WITH A PROJECT WOULD BE THROUGH PILOT COUNTRY FOR SUCH PROJECT, ON A BILATERAL BASIS, E.G. IN ESV CASE THE UNITED STATES. SUCH AGREEMENTS OR UNDERSTANDINGS WOULD BE NEGOTIATED THROUGH THE FONOFF. US AS PILOT COUNTRY FOR INTERNATIONAL COOPERATIVE PROJECTS INITIATED IN CCMS IS WILLING TO

COORDINATE PARTICIPATION OF NON-CCMS COUNTRIES IN SUCH PROJECTS AS OBSERVERS OR ANY OTHER DESIGNATION DEEMED BY PARTICIPATING COUNTRIES, IN ACCORDANCE WITH SUCH AGREEMENTS OR UNDERSTANDINGS. NON-NATO COUNTRIES PARTICIPATING WITH THE PILOT COUNTRY IN PROJECTS ARISING OUT OF CCMS TAKE PART ONLY IN SUCH SEPARATE SEGMENTS OF THE PROJECT AS THEY CHOSE (E.G. MULTI-LATERAL EXCHANGE OF INFORMATION, STUDY TOURS INTERNATIONAL CONFERENCES, AND DEMONSTRATION PROJECTS). THEY WOULD NOT PARTICIPATE IN THE NATO RELATED PART OF THE PROJECT INVOLVING NORTH ATLANTIC COUNCIL APPROVAL AND RECOMMENDATIONS TO NATO COUNTRIES RESULTING FROM

THE CCMS PILOT STUDY. THUS JAPAN WOULD BE IN POSITION TO ASSERT THAT IT IS NOT PARTICIPATING IN THE CCMS PILOT STUDY.

B. ANY ACTIVITIES PHYSICALLY TAKING PLACE IN JAPAN WOULD BE OF GENERAL INTERNATIONAL OR BILATERAL NATURE WITHOUT REFERENCE IN ANY WAY TO CCMS EXCEPT AS AGREED WITH THE GOJ. WE HAVE TRIED TO TAKE ACCOUNT OF JAPANESE OBJECTIONS, INSOFAR AS THEY WERE KNOWN TO US, SUCH AS LABELING CONFERENCES AS CCMS CONFERENCES, PRESENCE OF NATO FLAG OR OTHER SYMBOLS, AND PRESENCE OF NATO SECRETARIAT. WE WILL CONTINUE TO DO SO IN FUTURE WHENEVER CONCERNS ARE BROUGHT TO OUR ATTENTION.

C. ANY FUTURE REFERENCES TO JAPANESE PARTICIPATION IN FINAL CCMS REPORTS WILL BE CLEARED WITH GOJ PRIOR TO PUBLICATION. END TEXT.

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5. IN MAKING ABOVE PRESENTATION, EMBASSY SHOULD DRAW ON FOLLOWING ARGUMENTATION:

A. IT IS GENERALLY AGREED THAT CCMS HAS PROVIDED EFFECTIVE MECHANISMS FOR TECHNICALLY-ORIENTED SHORT-TERM, MULTILATERAL PROJECTS AIMED AT GIVING PARTICIPATING OR OBSERVING GOVERNMENTS AN INFORMAL AND INDEPENDENT ACTION PROGRAM TO SOLVE CHALLENGES TO MODERN SOCIETY.

B. THE IDEA IS (AND IT HAS WORKED) FOR WESTERN INDUSTRIALIZED NATIONS TO POOL THEIR EXPERTISE ON MODERN SOCIETAL PROBLEMS. CCMS THUS PROVIDES A FORUM FOR THESE COUNTRIES TO COOPERATE ON A MORE THAN ONE-ON-ONE BASIS AND DEVELOP NATIONAL ACTION PROGRAMS ON AN

INFORMATION BASE WHICH DRAWS ON ALL THEIR COMBINED EXPERIENCES.

C. WE BELIEVE JAPAN HAS FOUND SUCH COOPERATION FRUITFUL IN THE PAST.

D. GOVERNMENT OFFICIALS FROM OTHER NON-NATO COUNTRIES HAVE PARTICIPATED IN THESE PROGRAMS, IN PARTICULAR SWEDEN, AUSTRALIA AND NEW ZEALAND. THE SOVIET UNION AND EASTERN EUROPEAN COUNTRIES HAVE ALSO EXPRESSED AN INTEREST AND HAVE BEEN SPECIFICALLY INVITED TO JUNE 1974 CONFERENCE ARISING OUT OF CCMS AIR POLLUTION PILOT STUDY.

E. THE US CONTINUES TO HAVE A HIGH LEVEL POLITICAL INTEREST IN FOSTERING CCMS WHICH AROSE FROM AN INITIATIVE OF THE PRESIDENT IN 1969.

F. KATSUNO VISIT TO WASHINGTON IN EARLY APRIL WILL PROVIDE OPPORTUNITY FOR FURTHER DISCUSSION THIS MATTER IF GOJ DESIRES. KISSINGER

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